"Developing alternatives for illegal chainsaw lumbering through multi-stakeholder dialogue in Ghana and Guyana"

European Commission programme on Tropical Forests and other Forests in Developing Countries

Kade District Level Multi-Stakeholder Dialogue (DLMSD 5)

Minutes



Date: 06th September, 2011

Venue: Kade FSD Shed

by Evans Sampene

Members Present

<u>Name</u>

Stakeholders Group

	1. K. Gyemah	Machine Owner, Takyiman
	2. Kweku Asae	Machine Owner, Takyiman
	3. J.B. Antwi	Machine Owner, Takyiman
	4. Shaibu Hamidu	Machine Owner, Pramkse
	5. Alhaji Awal	Machine Owner, Takyiman
	6. Agyei Otu Samuel	GNFS, Kade
	7. Emmanuel Ayensu	Stool Lands, Kade
	8. Kofi Gamerah	FSD, Kade
	9. Isaac Birikorang	Chainsaw Operator, Takyiman
	10. Yaw Nkrumah	Chainsaw Operator, Takyiman
	11. Yaw Agyei	Chainsaw Machine Owner, Pramkese
	12. Isaac Anoba	Lumber Dealer, Pramkese
	13. Joseph Hena	Chainsaw Operator, Takyiman
	14. Kobbina Robert	FSD, Kade
	15. Samuel Kwarteng	EcoTech, Kade
	16. Samuel Inkoom	Chainsaw Operator, Pramkese
	17. Frimpong Richard	Chainsaw Operator, Pramkese
	18. Isaac Ofori	Farmer, Kade
	19. Frank Osafo	Chainsaw Machine Owner, Pramkese
	20. Ebenezer Kwame	Chainsaw Machine Owner, Pramkese
	21. Ben Laryea	Chainsaw Operator, Takyiman
	22. Yaw Frimpong	Machine Owner, Takyima
	23. Konneh Williams	Ghana Police Service, Kade
	24. Emmanuel Brefo	CFC, Takyiman
	25. Emmanuel Nator	Chainsaw Operator, Takyiman
	26. Kingsely .Asamoah	Chainsaw Operator, Takyiman
	27. Addae Owusu	Chainsaw Operator, Pramkese
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Project Secretariat

1. Raymond Ayepah	CFW, Kade
2. James Parker	NPC, EU CSM Project
3. Evans Sampene Mensah	Research Assistant TBI Ghana

Agenda:

The agreed agenda for the meeting were:

- ➢ feedback from National MSD5 meeting, and,
- > consultation on the policy proposal for the supply of legal lumber to the domestic market.

<u>Acronym</u>	
CBA	Cost-Benefit-Analysis
CFC	Community Forestry Committee
CFW	Community Forestry Worker
CSM	Chainsaw Milling
DLMSD	District Level Multi-Stakeholder Dialogue
EU	European Union
FSD	Forest Services Division
GNFS	Ghana National Fire Service
MSD	Multi-Stakeholder Dialogue
NPC	National Project Coordinator
SWOT	Strength Weakness Opportunity Threats
TBI	Tropenbos International Ghana
TIDD	Timber Industries Development Division

Proceedings	Actions
1.0 Opening	
The meeting started at 9:20 am with a prayer by Mr. Kwaku Asare a chainsaw machine owner from Tekyiman.	
2.0 Introduction	
The DLMSD members introduced themselves by mentioning their names, stakeholder group and designation. The NPC introduced the new CFW, Mr. Raymond Ayepah and said he was replacing Mr. William Koranteng who has been on the project since 2007. He asked members to give Mr Ayepah all the support.	
3.0 Opening remarks	
The NPC welcomed members to the meeting and re-countered the situation during the beginning of the MSD process and thank members for their support in driving the process this far. He listed some of the project's achievements and urged members to keep on supporting the process until a lasting solution has been found to address the illegal CSM problem. He explained that a lasting solution to illegal CSM problems will lead to sustainable forest management and safeguard the forest resource on which their livelihood depends. He finally urged members to effectively contribute to discussions at the meeting by placing the nation at heart.	
4.0 Reading and acceptance of the previous minutes.	
Copies of previous meeting minutes were distributed to members. The CFW read the minutes and explained it in the local language. After some few corrections were made, Mr. J.B. Antwi a chainsaw machine owner from Tekyiman moved for the acceptance of the minutes. He was seconded by Mr. Agyei Otu Samuel from GFS, Kade.	

5.0 Purpose of meeting.

The NPC presented the purpose of the meeting as follows:

- feedback from national MSD5 meeting, and,
- Consultation with DLMSD members on the draft policy proposal to supply legal lumber to the domestic market.

He explained that after the broad multi-stakeholder consensus meeting in Accra in 2010, TIDD and the project have worked together to developed a policy proposal aimed addressing illegal CSM problems and hence, securing the supply of legal lumber to the domestic market. According to him the proposal has been discussed at national MSD 5 and stakeholders have made important comments and recommendations. He added that based on the recommendations, this DLMSD meeting was to develop strategies to address the drivers of illegal CSM.

6.0 Feedback from the national MSD 5 meeting

Mr. Isaac Anoba, a lumber trader informed members that main issues discussed at national MSD 5 were the draft policy proposal for supply of legal lumber to the domestic market and the action plan for implementation of activities in support of policy option two. He gave the following as outcomes from national MSD 5.

- Stakeholders were not happy about the exclusion of logosol in the list of artisanal milling equipments. They recommended that the definition and concept of artisanal milling should be seriously looked at again.
- Strategies in the draft policy proposal do not adequately address the drivers of illegal CSM, hence district level stakeholders should be consulted to look at that.
- Strategies for sustaining the timber resource are also weak in the policy proposal and there is the need to look at that.

The NPC thanked Mr. Anoba for the good feedback and added that a meeting has been held with the parliamentary select committee on forestry issues to discuss the policy proposal. From that meeting, useful observations and recommendations were made. According to him, all these observations and recommendations including those that will come from this DLMSD meetings will be incorporated to finalize the proposal.

7.0 Group work and presentation of outcomes

Prior to the group work, the NPC explained the drivers of illegal CSM, the outcomes of the SWOT analysis of policy option two and key outcomes from the CBA on policy option two (Annex C). He asked members to discuss and develop strategies for addressing the drivers of illegal CSM by considering the following factors:

• dwindling timber resources;

- increased population with corresponding increasing infrastructural developments;
- the domestic aspect of the VPA, and,
- rural unemployment.

Members were put into four groups. Each group discussed a list of drivers of illegal CSM and developed strategies for addressing the drivers. Two groups discussed the same list of drivers, but from different directions. After about one and half hours of discussions, Each group presented their results (Details in Annex B). the presentations were followed by questions and inputs.

8.0 Closing

Mr. Frank Osafo a chainsaw machine owner moved for the closure of the meeting after all discussions. He was seconded by Mr. J.B. Antwi. The CFW on behalf of the project team thanked members for attending the meeting. The meeting officially ended at 1:30 pm with a prayer by Mr. Asare Kwaku.

Signed: Evans Mensah Sampene : Recorder Signed: for Raymond Ayepah: for Chairman <u>Annex A:</u> Guiding question for group discussions to develop strategies to address drivers of illegal CSM

Question: In the context of the agreed policy direction (policy option 2), the current situation (forest degradation, population growth and rapid infrastructural developmental in Ghana), develop strategies to address the under listed drivers of illegal CSM in Ghana:

- Domestic market demand
- Rural unemployment
- Weak institutions
- Inequity in access and benefit sharing (tenure)
- Corruption
- Ambiguity in the law banning CSM
- Easy entry into the trade
- Lack of political will to enforce the ban
- Political interference
- Cross border trade
- Lack of sustained public awareness creation
- Appropriateness of CSM technology in areas where it is not economical for conventional logging
- Lack of proper means for securing protected areas

Annex B: Outcomes of group discussions on strategies for addressing drivers of illegal CSM

1. Domestic market demand

- Strengthen laws banning CSM and use of chainsawn lumber
- Develop and promote artisanal milling models/concepts targeting chainsaw operators to supply legal lumber to the domestic market.
- Develop flexible and simple mechanism for training, certification and acquisition of artisanal milling equipments for former chainsaw operators.
- Develop aggressive tree planting programmes to sustain the timber resources.
- Important tree species and GSBAs should be strictly protected.
- Establish correct AAC and adhere to it under the artisanal milling concept

2. Rural unemployment

- Create awareness on viable alternative livelihood schemes available in the district.
- Build capacity of rural people to be able to undertake viable alternative livelihoods.
- Involve former chainsaw operators in artisanal milling concept and tree planting programmes.

3. Weak institutions

- Enhance the capacity of FC and other institutions (including CBOs) that would be involved in implementing the concept of artisanal milling to effectively address challenges that would arise
- Trained prosecutors (FC staff) in forestry law at various districts to prosecute cases
- Develop a system where a quota of revenue generated from the districts can be retained by the districts/frontline offices for operations.

4. Inequity in access and benefit sharing (tenure)

- Review current benefit sharing scheme to include the farmer/landowner
- Create awareness on how benefits from timber are shared.

5. Corruption

- Strengthen the existing laws on corruption to include stiffer punishment for offenders and reward for sincere staff
- Develop simple, clear and understandable policies/law to regulate artisanal milling

6. Ambiguity in the law banning CSM

• Develop simple, clear and understandable policies/law to regulate artisanal milling

7. Easy entry into the trade

- Develop a mechanism to register all certified artisanal millers
- Facilitate establishment of a strong association of artisanal millers and lumber traders

• Develop a model of artisanal milling based on area of operation.

8. Lack of political will to enforce the ban and political interference

- Sensitize politicians on laws/policies concerning the concept of artisanal milling and forest management
- Involve all stakeholders especially civil society to put pressure on government for political will to enforce ban on CSM
- Involve stakeholders in monitoring
- Encourage politicians to avoid interfering with forest related offences and develop sanctions/punishment to serve as a deterrent
- Encourage the media to name and shame politicians who will interfere in forest related offenses.

9. Cross border trade

- Develop a specialise over land export market by linking exporters to the formal sawmills
- Ban overland export of artisanal milled lumber and develop heavy sanctions/punishment for offenders.
- Enhance capacity of border agencies to strictly enforce the ban on artisanal milled lumber

10. Lack of sustained public awareness creation

- Develop and rollout an aggressive/sustained public awareness creation
- Build capacities of stakeholders especially at the communities level to assist in public awareness creation
- Facilitate establishment of forest clubs in schools and lobby Ghana Education Service to include forestry in school curriculum

11. Appropriateness of CSM technology in areas where it is not economical for conventional logging

- The artisanal milling concept will address this driver
- Encourage the conversion of such areas into community forest or other uses

12. Lack of proper means for securing protected areas

- Build capacity of local people to assist in securing forested areas and monitoring
- Enhance capacity of FC frontline staff to work effectively

ANNEX C SCENARIO AND COST BENEFIT ANALYSIS OF PROPOSED POLICY DIRECTION FOR THE SUPPLY OF LEGAL TIMBER TO THE DOMESTIC MARKET

EXECUTIVE SUMMARY

Introduction

Much of Ghana's forest sector problems can be traced to illegal chainsaw lumber production which presently stands at about 2.5 million m³ accounting for 80% of total supplies on the domestic market. This has contributed significantly to forest depletion and decline in the forest sector's contribution to GDP from about 6% in the 1990s to roughly 2%. Price distortions on the domestic market, largely caused by over concentration on the export market for better turnovers and an unwillingness to sell grade lumber on the domestic market by the formal sector have created a large supply gap which has been met largely through illegal chain saw lumber supplies. Attempts to regulate forest use through enforcement of legislation have not been successful but rather generated a lot of conflicts and undermined good forest governance.

Under the VPA with the European Union Ghana has made a commitment to ensure that legal timber is not only traded on the export market but on the domestic market as well and is therefore seriously looking for options for supplying legal timber to the domestic market. The EU is supporting the Government through the NREG Programme and a Tropenbos International Ghana led project to develop alternatives to illegal chainsaw milling through a multi-stakeholder dialogue process backed by scientific research. These initiatives have developed the following three policy directions as a first step towards formulating specific strategic options for dealing with the problem:

1. Sawmills to supply the domestic market with legal timber obtained from sustained yields;

- 2. Sawmills and artisanal millers¹ supply the domestic market with legal timber obtained from sustained yields ; and
- 3. Artisanal millers supply all lumber required by the domestic market while sawmills focus on export, in keeping with the legal timber framework.

However the current, stakeholder understanding of the costs and benefit implications of prospective intervening measures associated with these policy directions is scanty. Therefore this research was commissioned to provide a cost benefit analysis in order to inform policy decision on the most appropriate policy strategy.

The analysis has been carried out at the backdrop of the following forest sector conditions: weakness in forest regulation and enforcement associated with rent- seeking behaviour among public officials; a high rate of illegal logging by both formal and informal forest businesses; a likely future decline in resource availability; increasing share of harvest by a few but large scale companies and a shrinking forest industry. In addition, inadequate legislation has worked against community access to timber: in particular, the non-existence of timber felling rights to the informal sector, farmers' tenurial rights to naturally regenerated trees on farms and failure of distributed forest revenues to trickle down to forest fringe communities. These create a disincentive for local support for enforcement of forest laws and actually encourage farmers to do business with illegal CSM operatives who offer them better deals.

The Methodology employed in the research has four key components, viz: Developing the critical parameters for analysis through stakeholder consultation, literature review, and secondary data collected from a number of recent empirical studies in the sector, stakeholder consultation and modelling. The financial and economic modelling of the formal and informal wood businesses and state revenues and costs was done to identify and analyze the impacts of key policy scenarios (as measures) under each of the three policy options (as strategies). The model was designed on the basis

¹ Artisanal milling is the use of small-medium motorized mobile milling equipment capable of recovering **at least 50%** dimension lumber from logs purposely for the domestic market. Artisanal mills should include all bush mills, lucas mills, wood mizer sand mobile dimension mills but exclude any form of chainsaw machines (source: TIDD/TBI discussion paper on domestic supply of timber)

of key assumptions consisting of researched 2007 indicators. Secondly, a unit cost analysis of business operations for three categories of producers was constructed using industry source data. These two compartments were combined to produce complete value chains for the producers comprising total volumes and values of timber inputs, domestic and export sales values, cost of timber inputs, other costs and profits. Below the business operating line, the model recalculates the components of forest revenues and other payments to stakeholders and cost of institutions. The weaknesses of the model are that it is not designed to forecast level of demand or the degree of substitution of imports for domestic supply. Levels of demand are determined outside the model by policy; prices are also imposed on the model and not determined by it. A full investigation of environmental impacts of the options has not been included in the research work.

Scenarios and key assumptions for the Cost-Benefit Analysis

In order to proceed with the analysis, four scenarios departing from the baseline (business-as-usual) situation were developed under the 3 policy options:

- 1. Sawmills only supply legal lumber to the domestic market (policy option 1)
- 2. Sawmills and artisanal millers supply legal lumber to the domestic market under conditions of a lumber export ban (policy option 2)
- 3. Sawmills and artisanal mills supply legal lumber to the domestic market under a regime of domestic harvest quotas and fiscal incentives (policy option 2)
- 4. Artisanal millers only supply legal lumber to the domestic market (Policy Option 3)

The Baseline Model consists of a progressive shift of policy from the "Business-As Usual" conditions of 2007 to a full implementation by 2015 of legal timber enforcement under VPA. No other major policy reform is assumed to occur under this model. Reference to the 2007 baseline, sawmills consumed about 910,000m³ of timber in 2007 and produced a total of 360,000 m³ of lumber, of which about 150,000m³ was disposed on the domestic market.² CSM produced an additional 497,000 m³ of lumber. In terms of business profits, export markets, with better prices (US\$425 per m³) than the domestic (US\$180 per m³) provided better business opportunities in 2007 for sawmills to return business margins of between 9% and 14%. CSM was a still better business option with a return of 28%, twice that of the integrated mills

² Recovery from sapwood is a major component of joinery works in the informal sector. Joinery for low cost housing and furniture and joinery for local food bars depend on this material.

In terms of forest taxes and other transfer payments, Sawmilling contributed about US\$8 million in stumpage fees and export levies in 2007. This was equivalent to US\$9.50 per m³ forest tax. CSM informal payments were also equivalent to about US\$5.5 per m³ of input used. CSM contributed to livelihoods to the tune of some US\$130 million and about US\$12 million to developments in Districts. The integrated sawmills are reported to make informal payment amounting to US\$8/m³ of timber harvest and may also have contributed about US\$7 million in informal payments to traditional authorities and their subjects through logging activities. They would also have made additional cash payment of about US\$400,000 in Social Responsibility Agreements.

In terms of employment, direct employment in sawmills was about 11,500 persons. In contrast, CSM employed 130,000 persons. These consisted of 70,000 direct employments in production.

The cost-benefit analysis of the scenarios was informed by key assumptions that were maintained as constants.

- Even though the current annual allowable cut is fixed at 2 million cubic meters, a VPA Assessment Study put the sustainable annual harvest limit tentatively at 700,000m³ (Mayers et al. 2008). This study prioritized sustainability in the analysis and thus maintained this figure as the annual sustainable cut (ASC) awaiting any further national inventory that might provide a different estimate.
- 2. Wood sourced from plantations and underwater reserves are not factored into the analysis
- 3. Based on recent national market survey, the domestic demand for lumber is estimated as 600,000m3
- Based on comparative study of different milling techniques which gave an average recovery of 54.5%, it is taken that a milling recovery of 55% should be taken for the scenario analysis.
- 5. It is assumed that given the history and politics around determination of stumpage regime in Ghana, the stumpage fees are retained at their 2007 level estimate of US\$8.44/m³
- 6. It is assumed that domestic prices of lumber will improve by increasing from about US\$180 to US\$310.

Results of the Cost Benefit Analysis and Modeling

Based on unit production costs, informal payments, institutional costs, predicted resource availability and production levels, export-domestic distribution of production, pricing, employment prospects and prevailing fiscal fees, the various scenarios generated different levels of net financial and economic benefits. The situation under the different scenarios in terms of availability of resources (log inputs), domestic lumber volume and export volume is summarized in table 1.

	Log input	Domestic lumber volume ('000)		Export lumber	Critical	
	from natural	m ³			volume('000)	condition
	forest (('000)	Sawmill	artisanal	chainsaw	m ³	
	m ³					
Baseline	2550	150	-	497	210	
Scenario	409	600	-	-	224	1,091,000 m ³
1(policy						of round wood
option 1)						imported
Scenario 2	562	183	114	-	-	
(policy option						
2)						
Scenario 3	562	88	135	-	91	
(policy option						
2)						

 Table 1 Log input and domestic lumber production for both domestic and export markets under different scenarios

Reduced future harvest levels, due to continued depletion of the resource means future domestic supplies of lumber to the domestic market, including large proportions of Lesser-Used and Lesser-Known Species, will be inadequate to meet the current estimated demand of 600,000m³. It will therefore be necessary to either import logs (in the short term) for domestic processing or lumber. Importation of logs for processing for the domestic market will be unprofitable for sawmills. Consumers will depend for at least 50% of demand on importation of lumber and also face higher price in the order of US\$310/m³. Thus domestic price are likely to rise up to the import parity price level.

Declining resource volumes will also negatively affect both State revenues and other payments to forest communities (represented by Traditional Authorities, District Assemblies, communities and farmers).

This could reduce opportunities for creating incentives for protecting the remaining timber trees in offreserves and promoting sustainable forest management in forest reserves.

The economy will benefit from engagement of Artisanal Millers in production of lumber for the domestic market as they show potentials for creating value added in processing. Potential employment levels will continue to depend on availability of timber. Still within this limit, increased large-scale sawmill costs in the future threaten the realization of this potential limit of employment. For AMs, they will only be able at the maximum provide direct employment for about 21,000, compared to the 130,000 under CSM. This is also a challenge. Interventions in minimizing adverse impact of reforms may have to pay attention to both CSM and the formal sector.

The results of the financial, economic and social cost benefit analysis (CBA) conducted using	the broad
spectrum of research results and in particular a result of the model scenarios is summarized in ta	ible 2:

Table 2: Cost be (US\$,000)	Table 2: Cost benefit analysis results of policy options: NPVs discounted @ 20%,(US\$,000)				
Baseline Sc.1 (Option 1) Sc.2 (Option 2) Sc.3 (Option 2)					
Financial	895,290	-311,286	808,417	846,879	
Economic	125,016	-513,683	125,630	203,048	
Incremental NPV of options (over baseline), US\$,000					
Financial	Financial -1,206,576 -86,873 -48,411				
Economic		-638,698	615	78,032	

A highly positive financial return and a contrasting significant economic loss in the baseline case confirm the existence of the situation under which policy makers do not address the issue of economic pricing of timber and as a result processors do not have the incentive to improve efficiency. Informal payments from CSM operations sustain the operation which is inefficient. While these create economic costs which are not considered by private operators, failure of policy to correct the wrong market signals end up putting money in private pockets.

In all the scenarios, it is the third that promises maximum impact of reforms. It shifts policy towards allowing greater roles in the markets for artisanal millers as micro enterprises. Comparing the financial

gains in Scenario 3 to the Baseline, there is a financial loss of about US\$ 48 million, but an economic gain of about US\$78 million (**Table 2**). This implies in the shift of policy choice, some stakeholders are bound to lose. However, there are opportunities and good justification for the state to invest in mitigation measures, using the economic gains, to turn the outcome into a "Win-Win" situation. A comparison of the options using Option1 as the standard clearly shows that scenario 3 (of option 2) is by far the most economically efficient policy choice (**Table 2**). Scenario 3 also uses a deliberate state policy to positively influence access to forests by improved artisanal millers. It should be noted that the CBA results reveal potential impacts. The numbers do not suggest the forest economy is out of the woods. The models show that efficiency and market pricing need to work simultaneously to achieve the Scenario 3 results.

Reflecting on the sustainable harvest of 718,000 in relation to an AAC of one and two million cubic meters, all things being equal, table 3 shows how lumber production by the various players under conditions of scenario 3 will look like.

Lumber	Mill input RWE		
Supplier	(m3)	Share	Lumber Production
	AAC: 718,00	00 m3	
Integrated Mill	33,000	8%	18,150
Non-Integrated			
Mill	127,714	30%	70,243
Artisanal Mill	269,033	62%	134,577
TOTAL	429,747	100%	222,970
	AAC : 10000	00 m3	
Integrated Mill	45,905	8%	25,248
Non-Integrated			
Mill	178,271	30%	98,049
Artisanal Mill	374,928	62%	206,211
TOTAL	599,105	100%	329,508

 Table 3: lumber production by various producers under scenario 3 conditions at different annual allowable cut levels

	AAC : 2000000 m3			
Integrated Mill	91,810	8%	50,496	
Non-Integrated				
Mill	356,542	30%	196,098	
Artisanal Mill	749,857	62%	412,421	
TOTAL	1,198,209	100%	659,015	

Conclusions and Recommendations

Conclusions

The analysis suggest that any possible reforms to supply legal timber to the domestic market at sustainable levels must be done with difficult decisions, both politically, economically and socially speaking

Even though the scenario where both sawmills and artisanal mills produce for both the domestic and export market under harvest quotas and fiscal incentives promises to be the most economically efficient option, the choice comes with some costs.

Under the best scenario, supplying the domestic market with legal timber will require that:

- integrated mills, non-integrated mills and artisanal mills are given 163000, 128000 and
 269000 cubic meters of timber resources from the forests
- only integrated mills should be allowed to export lumber export at a level not exceeding 91000 cubic meters
- Only 243000 cubic meters out of the 600,000 cubic meters (40%) of the domestic demand can be supplied from natural forests.
- Fiscal incentives must be developed to enable domestic market price to 'jump' to USD 310/m3
- Institutional costs for forest management and monitoring should not exceed levels reached during VPA negotiation

Chainsaw operations are fully cramped down and that about some 20,000 affected operators are possibly integrated into artisanal milling sub-sector to fill the job opportunities that will be created by it

Recommendations

There is the need for political decision to shift timber harvest volumes from natural forests from the current 2 million to about 700,000 cubic meters in order to operate at sustainable levels. There is the need for industrial standards to be developed and the industry retooled to build their capacity to recover at least 50% of lumber from round logs.

Provide both social and economic incentives to support full enforcement of the chainsaw ban Introduce fiscal incentives such as reduction of stumpage for mills producing for local market, use of export quotas on traditional species and retention of special value added tax for tertiary processors.

It is the scenario where sawmills and artisanal mills should supply legal lumber to the domestic market under a regime of domestic harvest quotas and fiscal incentives that promises maximum impact of reforms.

Options	Strengths	Weaknesses	Opportunities	Threats
2 (Domestic lumber supplied by sawmills and artisanal millers)	 Industry in Ghana are currently retooling to check inefficiency Funds are available under NREG Collaborative resources Management initiatives in Ghana Existing institutions to monitor harvesting and enforce laws (FSD, TIDD, Immigration Service etc) Labour groups and Associations CFC's and unit committees to support monitoring Current initiatives that supports sustainable forest management (REDD, VPA) Access to timber resources Available labour force , skills logistics and technology Ability to meet local lumber demand Availability of forest resources. Favourable climate conditions. The blend of manual and technological capacities to produce effective and efficiently. 	 Community unit committees are not functional. Resource monitoring agencies are under resourced National data capturing system is weak. Difficulty in monitoring the operation of the two parties. Lack of adequate financial resources for chainsaw millers to acquire new machines Lack of expertise in the business by chainsaw millers Ability to pay for cost of improvement Low capacity in terms of supply Unskilled labour by chainsaw operators Obsolete machinery on the part of sawmillers The blend may lead to corrupt practices. Most of artisanal millers use human beings to convey lumber to accessible place which is very risky Internal conflict Conflict between sawmillers and artisanal millers 	 Improved efficiency from free hand chainsaw operation to artisanal milling High Demand (available Market) Formation of associations (CSM) to enhance monitoring and sustainable forest management Modern technologies available Provide secured employment for fringe communities. Reduction in chainsaw related conflicts and associated risks Improved community livelihoods Availability of alternative livelihoods. Increased revenue to government (tax, stumpage etc) and all stakeholders. Transform chainsaw operators to artisanal millers. Access to funding and credit facilities Reduced illegality in the timber industry Efficiency and reduction of waste in the system Satisfy VPA requirement Plantation development 	 Depletion of the timber resource Loss of jobs by some operators Poor monitoring of the two parties Organizing chainsaw operators makes them strong Lack of political will Dwindling resource base Interferences by traditional authorities and farmers Illegal logging Potential occurrences of conflicts between the artisanal millers and sawmillers Potential differences in prices of lumber Extreme weather conditions affecting the forest and productivity Potential problems with utility services Substitution of wood with other non-wood materials Bush fires Destruction of farm crops and smaller trees. Likely fall in profit margin as a result of oversupply to the market.

SWOT ANALYSIS OPTION: DOMESTIC LUMBER SUPPLIED BY SAWMILL AND ARTISANAL MILLS ONLY

 Will be able to produce higher quality at affordable prices. Will be able to create more jobs in rural communities. Will generate revenue to th government. There will be relatively low waste in lumber production The two groups will be able to produce sustainable there 	e Opportunity to inv chainsaw operato afforestation prog	eading to n in cost of rolve rs in re-
 The two groups will be able to produce sustainably that a one group. Artisanal millers can operat at where saw millers cannot Reduction in waste with the use of the logosol and sawmill machines. 	e t.	