# "Developing alternatives for illegal chainsaw lumbering through multi-stakeholder dialogue in Ghana and Guyana"

European Commission programme on Tropical Forests and other Forests in Developing Countries

# Goaso District Level Multi-Stakeholder Dialogue Five (DLMSD 5)

# **Minutes**



Date: 14th September, 2011

Venue: Conference Room, FSD, Goaso

By Emmanuel Foso and Jane Aggrey

## **Members Present**

#### **Name**

# **Stakeholder Group**

Abraham Mensah
 Agyekumwaa
 Ahadzi Wisdom
 Alhaji Halidu
 Boateng David
 Carpenter, Ayomso Carpenter, Ayomso Sawmiller, Mim
 FSD, Goaso

Charles Mensah
 Emmanuel Abagbile
 Francis Agbokli
 Issah Yakubu
 James Oppong
 James Oppong
 James Oppong
 Joseph Assan
 Chainsaw Operator, Asumura
 Lumber Dealer, Kukuom
 Chainsaw Operator, Ayomso
 Wildlife Division, Goaso
 Chainsaw Operator, Mim

13. Joseph Odei Mensah FSD, Goaso

14. Kojo Foli15. Kwesi Kobia T.Lumber Dealer, SankoreChainsaw Operator, Goaso

16. Mallam Mohammed Carpenter, Zoni 17. N.A. Bosomprah GNFS, Goaso

18. Ofosu Mensah
 19. Osabutey Famous
 20. Owusu Acheampong
 Lumber Seller, Akrodie
 Carpenter, Goaso
 GNFS, Goaso

21. R. Agyenim Boateng22. Y. Dankwa MartinChainsaw Association, AkrodieChainsaw Operator, Akrodie

23. Yaw George Career, Mim

#### In Attendance

1. Mr Augustine Gyedu FSD District Manager and MSD-SC Secretary

# **Project Secretariat**

1. Emmanuel Fosu Project Assistant

2. Jane Aggrey Communication Officer

#### Agenda:

To seek stakeholders' input into the policy proposal aimed at the supply of legal lumber to the domestic market

# **Acronyms**

• DA District Assembly

CFW Community Forestry Worker

CSM Chainsaw Milling

• DFM District Finance Manager

DLMSD District Level Multi-stakeholder Dialogue

EU European Commission
 FSD Forestry Services Division
 GNFS Ghana National Fire Service
 MOFA Ministry of Food and Agriculture
 MSD Multi-Stakeholder Dialogue

• NADMO National Disaster Management Organisation

NF National Facilitator

TBI Tropenbos International Ghana

TIDD Timber Industry Development Division

# Proceedings Action

# 1.0 Opening

The meeting was called to order by the outgoing CFW, Miss. Dorothy Dampson at 10:40 am. Mr Richard Agyenim Boateng, a Chainsaw Operator, offered a prayer to officially commence the meeting.

#### 2.0 Introduction

The DLMSD members took turns to introduce themselves. The outgoing CFW introduced the new CFW and added that she has been transferred to Akyem Oda. She asked DLMSD members to support the new CFW for successful implementation of the project activities in the district. The outgoing CFW also introduced the district forestry manager, Mr. Augustine Gyedu and added that he is also the secretary of the MSD-SC.

#### 2.1 Purpose of the Meeting

The purpose of the meeting was presented by the Project Assistant. He explained that the meeting was to ask members to make inputs to the policy proposal aimed at the supply of legal lumber to the domestic market.

#### 3.0 Reading and acceptance of previous minutes

Copies of minutes of the previous meeting were distributed to members. The Communication Officer, Miss. Jane Aggrey, read out the minutes and translated it to the local language. After corrections were made, Alhaji Halidu, a small scale miller, moved for the acceptance of the minutes and was seconded by Mr. Yaw Dankwa Marfo, a carpenter.

# 4.0 Feedback from national MSD 5 meeting

Mr Richard Agyenim Boateng presented outcomes of national MSD 5 meeting held in Kumasi. He explained that the focus of the meeting was on the draft policy proposal aimed at the supply of legal lumber to the domestic market. He added that an action plan for operationalising the agreed policy option was also developed. He advised members to participate fully in all discussions, because outcomes of the meeting will be used in shaping the policy proposal.

#### 5.0 Group discussions

Prior to group work, the Project Assistant reminded members of the drivers of illegal CSM and presented the outcomes of the SWOT and Cost-Benefit analysis of policy option two (AnnexC). He also explained the context within which the policy proposal was drafted.

After the presentations, members were put into four groups. The groups were to discuss and develop strategies for addressing the drivers of illegal CSM. Two groups worked on the same list of drivers. In developing the strategies, members were asked to bear in mind the following key issues:

- The domestic market requirements of the VPA;
- Forest Degradation;
- Population growth and rapid infrastructural development in Ghana, and,
- Rural unemployment.

#### 5.1 Group work presentation

Each group presented outcomes of their discussion. This was followed by questions and inputs were also made. Details of outcomes of group work in Annex B.

# 6.0 Closing

The outgoing CFW thanked members for their support during her term of office as the CFW and Assistant District Manager. She wished the DLMSD members well as they continue with the MSD process to find a lasting solution to the illegal CSM menace. She assured them that whoever takes her place will perform to expectation.

Mr. Augustine Gyedu also expressed his joy for the enthusiasm with which members took part in all segments of the meeting. He advised that, CSM issues are dicey and it will take the effort and commitment of all stakeholders to address the problem. A closing prayer was offered by Mr. Joseph Manu, a farmer.

The meeting formally ended at 3:46 pm.

Signed: Signed for

Emmanuel Fosu (Recorder) Dorothy Dampson (CFW) - for Chairman

<u>Annex A.</u> Guiding question for group discussions to develop strategies to address drivers of illegal CSM

**Question:** In the context of the agreed policy direction (policy option 2), the current situation (forest degradation, population growth and rapid infrastructural developmental in Ghana), develop strategies to address the under listed drivers of illegal CSM in Ghana.

- Domestic market demand
- Rural unemployment
- Weak institutions
- Inequity in access and benefit sharing (tenure)
- Corruption
- Ambiguity in the law banning CSM
- Easy entry into the trade
- Lack of political will to enforce the ban
- Political interference
- Cross border trade
- Lack of sustained public awareness creation
- Appropriateness of CSM technology in areas where it is not economical for conventional logging
- Lack of proper means for securing protected areas

Annex B: Outcomes from group discussions on strategies for addressing drivers of illegal CSM

#### 1. Domestic market demand

- Create lumber depots in the district capitals as well as strategic communities for easy access to lumber.
- Facilitate formation of small holder artisanal milling cooperatives/associations, build capacity, certify and assist them to acquire equipments to operate.
- Link artisanal millers to conventional millers to use their logging residues
- Develop and implement aggressive tree planting programmes
- Develop a regulatory framework to ensure that sawmills supply at least 50% of their lumber produced to the domestic market.
- Develop a regulatory framework to provide artisanal millers access to timber resource.

#### 2. Rural unemployment

- Develop viable rural based alternative livelihoods such as crop farming, livestock rearing, fish farming, poultry, mushroom farming, snail rearing and bee-keeping.
- Develop and promote tree planting as a viable alternative livelihood for rural people
- Encourage landowners/traditional authorities to release lands for tree planting programmes.
- Provide incentives/setup support for the adoptions of alternative livelihoods
- Encourage timber companies to employ workers (especially unskilled labour) from rural communities where they are sited.

#### 3. Weak institutions

- Enhance capacity of institutions/agencies and stakeholders especially local people for effective management of forest resources and monitoring.
- Ensure effective supervision of frontline staff of institutions concerned with forest management and monitoring.

# 4. Inequity in access and benefit sharing (tenure)

- Review current benefit sharing scheme to include farmers/landowners
- Develop clear and understandable laws/policies regulating access to timber for domestic use.
- Develop a regulatory framework to provide artisanal millers access to timber resource.
- Ensure more transparency and involvement of local people in the process of removing trees by concessioners.

#### 5. Corruption

 Develop clear and understandable laws and simple procedure for accessing timber resource by artisanal millers.

- Institute stiff punitive measures to punish stakeholders involved in corruption.
- Improve conditions of service for FC and frontline staff of institutions concerned with forest management.
- Provide incentives for local people to assist in monitoring

# 6. Ambiguity in the law banning CSM

• Review the laws/policies and make it simple, clear and understandable.

# 7. Easy entry into the trade

- Develop a regulatory framework for entry into artisanal milling and trading in lumber.
- Facilitate establishment of a strong association of artisanal millers and lumber traders

# 8. Lack of political will to enforce the ban/political interference

- Educate politicians including chiefs on importance of forest, forestry laws and management.
- Lobby parliament to enact laws restraining politicians from interfering in forestry issues especially.
- The position of CEO of FC should not be political appointment.
- Encourage civil society to name and shame politicians who interfere with forestry and related issues.

#### 9. Cross border trade

- Enhance capacities and collaboration of border agencies with FC to check illegal cross border trade
- Ban cross border trading in artisanal milled lumber
- Link cross border traders to regular sawmills (registered lumber exporters)

#### 10. Lack of sustained public awareness creation

 Develop and rollout continuous public awareness and education programmes on forestry issues, especially in forest fringe communities.

# 11. Appropriateness of CSM technology in areas where it is not economical for conventional logging

Artisanal milling as a replacement to chainsaw milling

#### 12. Lack of proper means for securing protected areas

- Enhance the capacity of FC to manage protected areas
- Involve and collaborate with fringe communities to secure protected areas

# ANNEX C SCENARIO AND COST BENEFIT ANALYSIS OF PROPOSED POLICY DIRECTION FOR THE SUPPLY OF LEGAL TIMBER TO THE DOMESTIC MARKET

# **EXECUTIVE SUMMARY**

#### Introduction

Much of Ghana's forest sector problems can be traced to illegal chainsaw lumber production which presently stands at about 2.5 million m³ accounting for 80% of total supplies on the domestic market. This has contributed significantly to forest depletion and decline in the forest sector's contribution to GDP from about 6% in the 1990s to roughly 2%. Price distortions on the domestic market, largely caused by over concentration on the export market for better turnovers and an unwillingness to sell grade lumber on the domestic market by the formal sector have created a large supply gap which has been met largely through illegal chain saw lumber supplies. Attempts to regulate forest use through enforcement of legislation have not been successful but rather generated a lot of conflicts and undermined good forest governance.

Under the VPA with the European Union Ghana has made a commitment to ensure that legal timber is not only traded on the export market but on the domestic market as well and is therefore seriously looking for options for supplying legal timber to the domestic market. The EU is supporting the Government through the NREG Programme and a Tropenbos International Ghana led project to develop alternatives to illegal chainsaw milling through a multi-stakeholder dialogue process backed by scientific research. These initiatives have developed the following three policy directions as a first step towards formulating specific strategic options for dealing with the problem:

- 1. Sawmills to supply the domestic market with legal timber obtained from sustained yields;
- 2. Sawmills and artisanal millers<sup>1</sup> supply the domestic market with legal timber obtained from sustained yields; and

<sup>&</sup>lt;sup>1</sup> Artisanal milling is the use of small-medium motorized mobile milling equipment capable of recovering *at least* 50% dimension lumber from logs purposely for the domestic market. Artisanal mills should include all bush mills, lucas mills, wood mizer sand mobile dimension mills but exclude any form of chainsaw machines (source: TIDD/TBI discussion paper on domestic supply of timber)

3. Artisanal millers supply all lumber required by the domestic market while sawmills focus on export, in keeping with the legal timber framework.

However the current, stakeholder understanding of the costs and benefit implications of prospective intervening measures associated with these policy directions is scanty. Therefore this research was commissioned to provide a cost benefit analysis in order to inform policy decision on the most appropriate policy strategy.

The analysis has been carried out at the backdrop of the following forest sector conditions: weakness in forest regulation and enforcement associated with rent- seeking behaviour among public officials; a high rate of illegal logging by both formal and informal forest businesses; a likely future decline in resource availability; increasing share of harvest by a few but large scale companies and a shrinking forest industry. In addition, inadequate legislation has worked against community access to timber: in particular, the non-existence of timber felling rights to the informal sector, farmers' tenurial rights to naturally regenerated trees on farms and failure of distributed forest revenues to trickle down to forest fringe communities. These create a disincentive for local support for enforcement of forest laws and actually encourage farmers to do business with illegal CSM operatives who offer them better deals.

The Methodology employed in the research has four key components, viz: Developing the critical parameters for analysis through stakeholder consultation, literature review, and secondary data collected from a number of recent empirical studies in the sector, stakeholder consultation and modelling. The financial and economic modelling of the formal and informal wood businesses and state revenues and costs was done to identify and analyze the impacts of key policy scenarios (as measures) under each of the three policy options (as strategies). The model was designed on the basis of key assumptions consisting of researched 2007 indicators. Secondly, a unit cost analysis of business operations for three categories of producers was constructed using industry source data. These two compartments were combined to produce complete value chains for the producers comprising total volumes and values of timber inputs, domestic and export sales values, cost of timber inputs, other costs and profits. Below the business operating line, the model recalculates the components of forest revenues and other payments to stakeholders and cost of institutions. The weaknesses of the model are that it is not designed to forecast level of demand or the degree of substitution of imports for domestic supply. Levels of demand are

determined outside the model by policy; prices are also imposed on the model and not determined by it. A full investigation of environmental impacts of the options has not been included in the research work.

#### Scenarios and key assumptions for the Cost-Benefit Analysis

In order to proceed with the analysis, four scenarios departing from the baseline (business-as-usual) situation were developed under the 3 policy options:

- 1. Sawmills only supply legal lumber to the domestic market (policy option 1)
- 2. Sawmills and artisanal millers supply legal lumber to the domestic market under conditions of a lumber export ban (policy option 2)
- 3. Sawmills and artisanal mills supply legal lumber to the domestic market under a regime of domestic harvest quotas and fiscal incentives (policy option 2)
- 4. Artisanal millers only supply legal lumber to the domestic market (Policy Option 3)

The Baseline Model consists of a progressive shift of policy from the "Business-As Usual" conditions of 2007 to a full implementation by 2015 of legal timber enforcement under VPA. No other major policy reform is assumed to occur under this model. Reference to the 2007 baseline, sawmills consumed about 910,000m³ of timber in 2007 and produced a total of 360,000 m³ of lumber, of which about 150,000m³ was disposed on the domestic market.² CSM produced an additional 497,000 m³ of lumber. In terms of business profits, export markets, with better prices (US\$425 per m³) than the domestic (US\$180 per m³) provided better business opportunities in 2007 for sawmills to return business margins of between 9% and 14%. CSM was a still better business option with a return of 28%, twice that of the integrated mills

In terms of forest taxes and other transfer payments, Sawmilling contributed about US\$8 million in stumpage fees and export levies in 2007. This was equivalent to US\$9.50 per m³ forest tax. CSM informal payments were also equivalent to about US\$5.5 per m³ of input used. CSM contributed to livelihoods to the tune of some US\$130 million and about US\$12 million to developments in Districts. The integrated sawmills are reported to make informal payment amounting to US\$8/m³ of timber harvest and may also have contributed about US\$7 million in informal payments to traditional authorities and their subjects through logging activities. They would also have made additional cash payment of about US\$400,000 in Social Responsibility Agreements.

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<sup>&</sup>lt;sup>2</sup> Recovery from sapwood is a major component of joinery works in the informal sector. Joinery for low cost housing and furniture and joinery for local food bars depend on this material.

In terms of employment, direct employment in sawmills was about 11,500 persons. In contrast, CSM employed 130,000 persons. These consisted of 70,000 direct employments in production.

The cost-benefit analysis of the scenarios was informed by key assumptions that were maintained as constants.

- Even though the current annual allowable cut is fixed at 2 million cubic meters, a VPA
  Assessment Study put the sustainable annual harvest limit tentatively at 700,000m³ (Mayers et al.
  2008). This study prioritized sustainability in the analysis and thus maintained this figure as the
  annual sustainable cut (ASC) awaiting any further national inventory that might provide a
  different estimate.
- 2. Wood sourced from plantations and underwater reserves are not factored into the analysis
- 3. Based on recent national market survey, the domestic demand for lumber is estimated as 600,000m3
- 4. Based on comparative study of different milling techniques which gave an average recovery of 54.5%, it is taken that a milling recovery of 55% should be taken for the scenario analysis.
- 5. It is assumed that given the history and politics around determination of stumpage regime in Ghana, the stumpage fees are retained at their 2007 level estimate of US\$8.44/m³
- 6. It is assumed that domestic prices of lumber will improve by increasing from about US\$180 to US\$310.

#### Results of the Cost Benefit Analysis and Modeling

Based on unit production costs, informal payments, institutional costs, predicted resource availability and production levels, export-domestic distribution of production, pricing, employment prospects and prevailing fiscal fees, the various scenarios generated different levels of net financial and economic benefits. The situation under the different scenarios in terms of availability of resources (log inputs), domestic lumber volume and export volume is summarized in table 1.

Table 1 Log input and domestic lumber production for both domestic and export markets under different scenarios

Log input	Domestic lumber volume ('000)		Export lumber	Critical	
from natural	$m^3$			volume('000)	condition
forest (('000)	Sawmill	artisanal	chainsaw	$m^3$	
$m^3$					

Baseline	2550	150	-	497	210	
Scenario	409	600	-	-	224	1,091,000 m <sup>3</sup>
1(policy						of round wood
option 1)						imported
Scenario 2	562	183	114	-	-	
(policy option						
2)						
Scenario 3	562	88	135	-	91	
(policy option						
2)						

Reduced future harvest levels, due to continued depletion of the resource means future domestic supplies of lumber to the domestic market, including large proportions of Lesser-Used and Lesser-Known Species, will be inadequate to meet the current estimated demand of 600,000m<sup>3</sup>. It will therefore be necessary to either import logs (in the short term) for domestic processing or lumber. Importation of logs for processing for the domestic market will be unprofitable for sawmills. Consumers will depend for at least 50% of demand on importation of lumber and also face higher price in the order of US\$310/m<sup>3</sup>. Thus domestic price are likely to rise up to the import parity price level.

Declining resource volumes will also negatively affect both State revenues and other payments to forest communities (represented by Traditional Authorities, District Assemblies, communities and farmers). This could reduce opportunities for creating incentives for protecting the remaining timber trees in off-reserves and promoting sustainable forest management in forest reserves.

The economy will benefit from engagement of Artisanal Millers in production of lumber for the domestic market as they show potentials for creating value added in processing. Potential employment levels will continue to depend on availability of timber. Still within this limit, increased large-scale sawmill costs in the future threaten the realization of this potential limit of employment. For AMs, they will only be able at the maximum provide direct employment for about 21,000, compared to the 130,000 under CSM. This is also a challenge. Interventions in minimizing adverse impact of reforms may have to pay attention to both CSM and the formal sector.

The results of the financial, economic and social cost benefit analysis (CBA) conducted using the broad spectrum of research results and in particular a result of the model scenarios is summarized in table 2:

Table 2: Cost benefit analysis results of policy options: NPVs discounted @ 20%, (US\$,000)					
		Sc.1 (Option	Sc.2 (Option		
	Baseline	1)	2)	Sc.3 (Option 2)	
Financial	895,290	-311,286	808,417	846,879	
Economic	125,016	-513,683	125,630	203,048	
Incremental NPV of options (over baseline), US\$,000					
Financial		-1,206,576	-86,873	-48,411	
Economic		-638,698	615	78,032	

A highly positive financial return and a contrasting significant economic loss in the baseline case confirm the existence of the situation under which policy makers do not address the issue of economic pricing of timber and as a result processors do not have the incentive to improve efficiency. Informal payments from CSM operations sustain the operation which is inefficient. While these create economic costs which are not considered by private operators, failure of policy to correct the wrong market signals end up putting money in private pockets.

In all the scenarios, it is the third that promises maximum impact of reforms. It shifts policy towards allowing greater roles in the markets for artisanal millers as micro enterprises. Comparing the financial gains in Scenario 3 to the Baseline, there is a financial loss of about US\$ 48 million, but an economic gain of about US\$78 million (**Table 2**). This implies in the shift of policy choice, some stakeholders are bound to lose. However, there are opportunities and good justification for the state to invest in mitigation measures, using the economic gains, to turn the outcome into a "Win-Win" situation. A comparison of the options using Option1 as the standard clearly shows that scenario 3 (of option 2) is by far the most economically efficient policy choice (**Table 2**). Scenario 3 also uses a deliberate state policy to positively influence access to forests by improved artisanal millers. It should be noted that the CBA results reveal potential impacts. The numbers do not suggest the forest economy is out of the woods. The models show that efficiency and market pricing need to work simultaneously to achieve the Scenario 3 results.

Reflecting on the sustainable harvest of 718,000 in relation to an AAC of one and two million cubic meters, all things being equal, table 3 shows how lumber production by the various players under conditions of scenario 3 will look like.

Table 3: lumber production by various producers under scenario 3 conditions at different annual allowable cut levels

Lumber	Mill input RWE					
Supplier	(m3)	Share	Lumber Production			
AAC: 718,000 m3						
Integrated Mill	33,000	8%	18,150			
Non-Integrated						
Mill	127,714	30%	70,243			
Artisanal Mill	269,033	62%	134,577			
TOTAL	429,747	100%	222,970			
	AAC : 10000	000 m3				
Integrated Mill	45,905	8%	25,248			
Non-Integrated						
Mill	178,271	30%	98,049			
Artisanal Mill	374,928	62%	206,211			
TOTAL	599,105	100%	329,508			
	AAC : 20000	000 m3				
Integrated Mill	91,810	8%	50,496			
Non-Integrated						
Mill	356,542	30%	196,098			
Artisanal Mill	749,857	62%	412,421			
TOTAL	1,198,209	100%	659,015			

#### **Conclusions and Recommendations**

#### **Conclusions**

The analysis suggest that any possible reforms to supply legal timber to the domestic market at sustainable levels must be done with difficult decisions, both politically, economically and socially speaking

Even though the scenario where both sawmills and artisanal mills produce for both the domestic and export market under harvest quotas and fiscal incentives promises to be the most economically efficient option, the choice comes with some costs.

Under the best scenario, supplying the domestic market with legal timber will require that:

- ❖ integrated mills, non-integrated mills and artisanal mills are given 163000, 128000 and 269000 cubic meters of timber resources from the forests
- only integrated mills should be allowed to export lumber export at a level not exceeding 91000 cubic meters
- Only 243000 cubic meters out of the 600,000 cubic meters (40%) of the domestic demand can be supplied from natural forests.
- ❖ Fiscal incentives must be developed to enable domestic market price to 'jump' to USD 310/m3
- Institutional costs for forest management and monitoring should not exceed levels reached during VPA negotiation
- Chainsaw operations are fully cramped down and that about some 20,000 affected operators are possibly integrated into artisanal milling sub-sector to fill the job opportunities that will be created by it

#### Recommendations

There is the need for political decision to shift timber harvest volumes from natural forests from the current 2 million to about 700,000 cubic meters in order to operate at sustainable levels. There is the need for industrial standards to be developed and the industry retooled to build their capacity to recover at least 50% of lumber from round logs.

Provide both social and economic incentives to support full enforcement of the chainsaw ban

Introduce fiscal incentives such as reduction of stumpage for mills producing for local market, use of export quotas on traditional species and retention of special value added tax for tertiary processors.

It is the scenario where sawmills and artisanal mills should supply legal lumber to the domestic market under a regime of domestic harvest quotas and fiscal incentives that promises maximum impact of reforms.

# SWOT ANALYSIS OPTION: DOMESTIC LUMBER SUPPLIED BY SAWMILL AND ARTISANAL MILLS ONLY

Options	Strengths	Weaknesses	Opportunities	Threats
•				
2 (Domestic lumber supplied	<ul> <li>Industry in Ghana are currently retooling to check inefficiency</li> </ul>	Community unit committees are not functional.	<ul> <li>Improved efficiency from free hand chainsaw operation to</li> </ul>	<ul> <li>Depletion of the timber resource</li> </ul>
by sawmills and	<ul> <li>Funds are available under</li> </ul>	Resource monitoring agencies	artisanal milling	<ul><li>Loss of jobs by some</li></ul>
artisanal millers)	NREG	are under resourced	<ul> <li>High Demand (available Market)</li> </ul>	operators
,	<ul> <li>Collaborative resources</li> </ul>	<ul> <li>National data capturing system</li> </ul>	■ Formation of associations	<ul> <li>Poor monitoring of the two</li> </ul>
	Management initiatives in Ghana	is weak.	(CSM) to enhance monitoring	parties
	<ul> <li>Existing institutions to monitor</li> </ul>	<ul> <li>Difficulty in monitoring the</li> </ul>	and sustainable forest	<ul> <li>Organizing chainsaw</li> </ul>
	harvesting and enforce laws	operation of the two parties.	management	operators makes them strong
	(FSD, TIDD, Immigration Service	<ul> <li>Lack of adequate financial</li> </ul>	<ul> <li>Modern technologies available</li> </ul>	<ul> <li>Lack of political will</li> </ul>
	etc)	resources for chainsaw millers to	<ul> <li>Provide secured employment</li> </ul>	<ul> <li>Dwindling resource base</li> </ul>
	<ul> <li>Labour groups and Associations</li> </ul>	acquire new machines	for fringe communities.	<ul> <li>Interferences by traditional</li> </ul>
	<ul> <li>CFC's and unit committees to</li> </ul>	<ul> <li>Lack of expertise in the business</li> </ul>	Reduction in chainsaw related	authorities and farmers
	support monitoring	by chainsaw millers  Ability to pay for cost of	conflicts and associated risks	Illegal logging
	<ul> <li>Current initiatives that supports sustainable forest management</li> </ul>	<ul> <li>Ability to pay for cost of improvement</li> </ul>	<ul> <li>Improved community livelihoods</li> </ul>	<ul> <li>Potential occurrences of conflicts between the</li> </ul>
	(REDD, VPA)	Low capacity in terms of supply	Availability of alternative	artisanal millers and
	Access to timber resources	<ul> <li>Unskilled labour by chainsaw</li> </ul>	livelihoods.	sawmillers
	Available labour force , skills	operators	<ul> <li>Increased revenue to</li> </ul>	Potential differences in prices
	logistics and technology	<ul> <li>Obsolete machinery on the part of</li> </ul>	government (tax, stumpage etc)	of lumber
	<ul> <li>Ability to meet local lumber</li> </ul>	sawmillers	and all stakeholders.	<ul> <li>Extreme weather conditions</li> </ul>
	demand	<ul> <li>The blend may lead to corrupt</li> </ul>	<ul> <li>Transform chainsaw operators to</li> </ul>	affecting the forest and
	<ul><li>Availability of market</li></ul>	practices.	artisanal millers.	productivity
	<ul> <li>Capital base available</li> </ul>	<ul> <li>Most of artisanal millers use</li> </ul>	<ul> <li>Access to funding and credit</li> </ul>	<ul> <li>Potential problems with utility</li> </ul>
	<ul> <li>Availability of forest resources.</li> </ul>	human beings to convey lumber	facilities	services
	<ul> <li>Favourable climate conditions.</li> </ul>	to accessible place which is very	<ul> <li>Reduced illegality in the timber</li> </ul>	<ul> <li>Substitution of wood with</li> </ul>
	The blend of manual and	risky	industry	other non-wood materials
	technological capacities to	Internal conflict	Efficiency and reduction of waste     in the guesters.	Bush fires     Destruction of forms arens
	<ul><li>produce effective and efficiently.</li><li>Will be able to produce higher</li></ul>	<ul> <li>Conflict between sawmillers and artisanal millers</li> </ul>	in the system Satisfy VPA requirement	<ul> <li>Destruction of farm crops and smaller trees.</li> </ul>
	quality at affordable prices.	arusariai ililleis	<ul> <li>Satisfy VPA requirement</li> <li>Plantation development activities</li> </ul>	Likely fall in profit margin as a
	<ul> <li>Will be able to create more jobs</li> </ul>		<ul> <li>Enhanced Donor support</li> </ul>	result of oversupply to the
	in rural communities.		<ul> <li>Competiveness leading to</li> </ul>	market.
	Will generate revenue to the		potential reduction in cost of	<ul> <li>High cost of equipment</li> </ul>
	government.		lumber	

•	There will be relatively low waste in lumber production. The two groups will be able to produce sustainably than a one group.	Opportunity to involve chainsaw operators in re-afforestation programmes
-	Artisanal millers can operate at where saw millers cannot. Reduction in waste with the use of the logosol and sawmill machines.	